September 17, 2020

ATTORNEY GENERAL RAOUL: FEDERAL JUDGE BLOCKS POSTMASTER GENERAL'S POLICIES TO DELAY MAIL

Raoul, 13 Attorneys General Filed Lawsuit Over Cuts That Would Hobble Postal Service

Chicago — Attorney General Kwame Raoul announced that a federal judge in Yakima, Wash. today <u>granted a</u> <u>motion for preliminary injunction</u> Raoul and 13 attorneys general filed earlier this month as part of a lawsuit challenging drastic operational changes at the U.S. Postal Service. Judge Stanley A. Bastian granted the nationwide injunction forcing the Postal Service to immediately halt changes announced by Postmaster General Louis DeJoy.

"The COVID-19 pandemic has made the Postal Service more important than ever as millions of Americans receive essentials including medications, Social Security benefits and groceries through the mail. COVID-19 also means that many Americans are relying on the Postal Service to facilitate their participation in our most fundamental democratic process: voting," Raoul said. "I filed a lawsuit because these issues are too important to be left to the whim of the postmaster general, and I am pleased that the court granted our motion and issued an enforceable order halting attempts to undermine the Postal Service."

In the motion for a preliminary injunction filed Sept. 9, Raoul and the coalition asked the judge to order the Postal Service to:

- Immediately stop its "leave mail behind" policy, where postal trucks are required to leave at specified times, regardless of whether there is mail still to be loaded.
- Continue its longstanding practice of treating all election mail as First Class mail, regardless of the paid postage.
- Replace, reassemble or reconnect any removed mail-sorting machines that are needed to ensure timely processing and delivery of election mail.
- Abide by Postmaster General Louis DeJoy's public commitment to suspend the recent policy changes that have affected mail service until after the election.

Attorney General Raoul and the coalition filed a lawsuit Aug. 18 challenging Postal Service policy changes, including eliminating or reducing staff overtime, halting outgoing mail processing at state distribution centers and removing critical mail sorting equipment. In Illinois, seven mail distribution centers throughout the state have had critical mail sorting equipment removed or slated for removal. Raoul and the attorneys general argue that the changes threaten the timely delivery of mail to millions of Americans who rely on the Postal Service for everything from medical prescriptions to ballots.

The Postal Service changes impair critical mail services that many seniors, veterans, and other vulnerable populations depend upon. The COVID-19 pandemic has forced many Americans, especially seniors, people with disabilities and other high-risk individuals, to rely increasingly on mail delivery services to receive essentials like medications, Social Security benefits and even groceries.

These operational challenges pose additional problems for Illinois. Mail delays in processing Illinois child support payments could affect delivery of paper checks through the mail, totaling \$35 million per month and serving more than 600,000 children. Delays in child support could have a disastrous effect for families already struggling with the pandemic, and in particular will increase food insecurity among low-income minority groups. The Illinois Department of Human Services has already seen an impact from Postal Service

cuts: in August, the response rate for benefit renewal notices dropped from its usual 60 percent to only 1.5 percent. These delays affect delivery of \$353 million in monthly Supplemental Nutrition Assistance Program (SNAP) benefits and \$11 million in Temporary Assistance for Needy Families (TANF), impacting the ability of low-income households to meet basic needs.

Across the country, record numbers of American residents are requesting absentee ballots in the midst of the COVID-19 pandemic. At the end of July, the Postal Service sent a letter to Illinois election officials warning that "certain deadlines for requesting and casting mail-in ballots" under state law "are incongruous with the Postal Service's delivery standards." The letter further warned that "[t]his mismatch creates a risk that ballots requested near the deadline under state law will not be returned by mail in time to be counted" under state deadlines for vote-by-mail. The Postal Service's letter came just weeks after a new law enacted in Illinois in response to the COVID-19 pandemic required election officials to begin mailing applications for vote-by-mail to all Illinois voters who have participated in any of the three most recent elections. The new law expanding access to mail-in voting was enacted to ensure that Illinois voters do not have to choose between their health and their right to vote in this fall's election.

These delays greatly increase the likelihood that mailed-in votes will miss election deadlines and threaten to disenfranchise a large swath of voters, particularly those most vulnerable to COVID-19 who cannot vote in person without risking exposure to the virus. While some states, like Illinois, count ballots that are postmarked by Election Day, even if they arrive after, other states require that ballots be received on or before Election Day to be counted.

Joining Raoul in the lawsuit are the attorneys general of Colorado, Connecticut, Maryland, Michigan, Minnesota, Nevada, New Mexico, Oregon, Rhode Island, Vermont, Virginia, Washington and Wisconsin.

	Case 1:20-cv-03127-SAB ECF No. 81 file	d 09/17/20 PageID.2621 Page 1 of 13
1 2		
3		FILED IN THE U.S. DISTRICT COURT EASTERN DISTRICT OF WASHINGTON
4		Sep 17, 2020
5	UNITED STATES DISTRICT COURT SEAN F. MCAVOY, CLERK	
6	EASTERN DISTRICT OF WASHINGTON	
7		
8	STATE OF WASHINGTON, STATE OF	No. 1:20-CV-03127-SAB
9	COLORADO, STATE OF	
10	CONNECTICUT, STATE OF ILLINOIS	
11	STATE OF MARYLAND, STATE OF	
12	MICHIGAN, STATE OF MINNESOTA,	
13	STATE OF NEVADA, STATE OF NEW	
14	MEXICO, STATE OF OREGON, STATE	ORDER GRANTING
15	OF RHODE ISLAND, STATE OF	PLAINTIFFS' MOTION FOR
16	VERMONT, COMMONWEALTH OF	PRELIMINARY INJUNCTION
17	VIRGINIA, and STATE OF	
18	WISCONSIN,	
19	Plaintiffs,	
20	V.	
21	DONALD J. TRUMP, in his official	
22	capacity as President of the United States	
23	of America; UNITED STATES OF	
24	AMERICA; LOUIS DEJOY, in his official	
25	capacity as Postmaster General; UNITED	
26	STATES POSTAL SERVICE,	
27	Defendants.	
28		
	ORDER GRANTING PLAINTIFFS' N	MOTION FOR PRELIMINARY

INJUNCTION * 1

Before the Court is Plaintiffs' Motion for Preliminary Injunction, ECF No. 1 2 54. A hearing on the motion was held on September 17, 2020. Plaintiffs were 3 represented by Kristen Beneski and Noah Purcell; Defendants were represented by 4 Joseph Borson, who appeared by videoconference. The following attorneys also 5 participated by telephone: Andrew Hughes (Washington); Cristina Sepe 6 (Washington); Karl Smith (Washington); Emma Grunberg (Washington); Tera Heintz (Washington); Nathan Bays (Washington); Daniel DeCecco (Colorado); 7 Danny Rheiner (Colorodo); Joshua Perry (Connecticut); Jeffrey Dunlap 8 9 (Maryland); Angela Behrens (Minnesota); Nicholas Sydow (New Mexico); 10 Elleanor Chin (Oregon); Carol Lewis (Virginia); and Colin Roth (Wisconsin). The Court also considered the briefs of amici curiae. ECF Nos. 57-1; 63-1; 66-1; and 11 12 78.

13

Background Facts

The case is a result of Defendant Postmaster General Louis DeJoy's
institution of "transformative" changes that caused "immediate, lasting, and
impactful changes" in the operations and culture on the United States Postal
Service ("Postal Service"). These changes were set forth in a "Mandatory Stand-up
Talk: All Employees, July 10, 2020" document. Bullet points identified specific
examples of "transformative" changes that were being implemented immediately:

28

- ✓ All operations must meet our 24-hour clock commitment
- ✓ All trips will depart on time (Network, Plant and Delivery); late trips are no longer authorized or accepted
- ✓ Extra trips are no longer authorized or accepted
- There must be proper annotation in the scanner, if a Contractor Failure occurs
- ✓ All PVS/HCR drives must be notified that trips depart on time
- ✓ Function 3 must start on time and end on time and we must make scheduled DUT
- ✓ Carriers must begin on time, leave for the street on time, and return on time

- ✓ Carriers must make the final dispatch of value; no additional transportation will be authorized to dispatch mail to the Plant after the intended dispatch
- \checkmark The right mail must go on the right truck every time
- ✓ ALL EMPLOYEES have an essential role with trips departing on time

The document noted that "[o]ne aspect of these changes that may be difficult for employees is that–temporarily–we may see mail left behind or mail on the workroom floor or docks, (in P&DCs), which is not typical."

Other actions taken by DeJoy include: (1) eliminating overtime; (2) decommissioning sorting machines; (3) removing mailboxes; (4) reducing operating hours; and (5) changing how election mail is classified. Plaintiffs assert the Postal Service has indicated that it will no longer treat election mail as First Class mail regardless of the paid class of service and do so could delay the delivery of the ballots by 1-5 days.

Plaintiffs allege these changes were made for political reasons, a few months
before a presidential election and in the middle of a global pandemic, with no
analysis on how they would affect voters or people relying on delivery of timecritical items. Plaintiffs allege that while the removal of sorting machines is taking
place across the county, the removals would particularly affect sorting capacity in
states where recent presidential elections have been particularly close. Plaintiffs
assert the removal of the sorting machines are diminishing and will continue to
diminish the Postal Service's capacity to speedily process flat mail, such as ballots.
If the states are required to pay the First Class rate, it will cost them tens of
millions of dollars.

In their Complaint, Plaintiffs state that reports have confirmed that delivery
 has been delayed because of the new policy. "People have reported delay in
 receiving time-sensitive medications, businesses that rely on the mail have reported
 delays harming their finances, and state agencies have seen delays in delivery of

important documents and benefits." ECF No. 1. Plaintiffs report that in Tennessee, 1 trucks are leaving sorting facilities for cross-country trips completely empty as a 2 3 result of the new policy not allowing a truck to remain even five minutes so it can be loaded with mail. They allege that postal workers report that the mail is piling 4 up in their offices and that mail is backed up across the country. Plaintiffs assert 5 6 the effects of the mail delays are widespread, with troubling impacts on vulnerable populations, small business, and political franchise. Medications and prescriptions 7 provided by the Department of Veterans Affairs are taking weeks to be delivered, 8 9 causing veterans to miss doses of their vital medications. Other Americans rely on the Postal Service for delivery of prescriptions, as well and the delays affect the 10 delivery of their medications. 11

Plaintiffs assert the changes to the Postal Service operations threaten to
disrupt the successful use of mail in balloting. States are reporting increased
anxiety on the part of voters who have expressed concern that their mail-in ballots
will not be delivered on time or at all. Officials in some states are concerned that
voters may choose to vote in-person thereby increasing the risk of COVID-19
transmission at the voting centers.

On August 18, 2020, the day Plaintiffs filed their lawsuit, DeJoy announced the suspension of some operational changes to the Postal Service, including the nationwide removal of hundreds of mail processing and sorting machines, the removal of mail collection boxes, and the reduction in post office retail hours. The policy described above, referred to by Plaintiffs as the "Leave Mail Behind" policy, however, still remains in place. Moreover, it appears that the Postal Service will not treat election mail as First Class mail unless First Class postage is paid.

Plaintiffs assert that the delays in delivery and postmarking caused by the
"Leave Mail Behind" policy and the Postal Service's decision to no longer treat
Election Mail as First Class mail have already disenfranchised voters and will
disenfranchise many more in November.

Plaintiffs' Complaint

In their Complaint, Plaintiffs are bringing eight claims. First, they are
seeking a writ of mandamus under 28 U.S.C. § 1361, directing Defendants to
"submit a proposal . . . to the Postal Regulatory Commission requesting an
advisory opinion on the 'transformative' changes and enjoining Defendants from
implementing these changes pending receipt of the requested advisory opinion."

7 Second, Plaintiffs also seek declaratory relief that declares Defendants'
8 "transformative" changes unlawful and enjoined because they are *ultra vires*.

9 Third, Plaintiffs allege that Defendants' actions violate the States' right to
10 prescribe "the Time, Places and Manner of holding Elections for Senators and
11 Representatives" guaranteed by Article I, Section 4, Clause 1 of the United States
12 Constitution.

Fourth, Plaintiffs assert Defendants' actions violate Article II, Section I of
the United States Constitution and the Twelfth Amendment of the United States
Constitution.

Fifth, Plaintiffs allege Defendants violated the Tenth Amendment to the U.S.
Constitution because Defendants' actions—implemented well after the States
established systems for voting using the Postal Service—interfere with the manner
chosen by the States to elect state officers and deprive the States of their
constitutional rights to regulate state elections and determine the manner in which
state officers will be chosen.

Sixth, Plaintiffs assert Defendants' actions interfere with the ability of their
residents to timely receive and return voter registration forms and ballots and have
their vote counted, thereby burdening their residents' right to vote. Plaintiffs also
maintain that Defendants' actions interfere with the States' constitutional interest
in choosing the method of electing national officers that respects the constitutional
right to vote.

28 Seventh, Plaintiffs allege Defendants' actions violate the Fifth Amendment ORDER GRANTING PLAINTIFFS' MOTION FOR PRELIMINARY INJUNCTION * 5 to the United States Constitution, which guarantees qualified voters a substantive
right to participate equally with other qualified voters in the electoral process.
Plaintiffs assert Defendants' actions burden the right of qualified voters in the
States to cast their ballot effectively and these actions are not supported by any
interest that justifies the serious burden on the right of qualified voters the equal
protection secured by the Fifth Amendment.

Eighth, Plaintiffs allege Defendants' actions violate § 504 of the 7 8 Rehabilitation Act because Defendants' actions impermissibly interfere with the 9 rights of the States' residents with disabilities to be free from discrimination; 10 impermissibly interfere with the rights of the States' residents with disabilities to 11 receive the benefits of and participate meaningfully in the programs and services of the Postal Service; and will have a disparate impact on individuals with disabilities, 12 severely imperiling their ability to receive critical, life-saving medications through 13 14 the mail, participate in elections, and conduct other important, time-sensitive activities. 15

16

Jurisdiction

Plaintiffs' Complaint is properly before this Court pursuant to 39 U.S.C. §
409, which provides that "[e]xcept as otherwise provided in this title, the United
States district courts shall have original but not exclusive jurisdiction over all
actions brought by or against the Postal Service." Thus, this Court has jurisdiction
to review Plaintiffs' claim that the Postal Service has violated § 3661(b).¹

22

¹ 39 U.S.C. § 3662 does not limit this Court's jurisdiction. By its terms, § 3662 is
²⁴ discretionary, not mandatory. Section 3662 does not divest district courts of the
²⁵ broad jurisdiction granted to them under 28 U.S.C. § 1339 over "any civil action
²⁶ arising under any Act of Congress relating to the postal service," nor the grant of
²⁷ "jurisdiction over all actions brought by or against the Postal Service" in 39 U.S.C.
²⁸ § 409(a). Moreover, § 3662 encompasses claims that the Postal Service has failed
²⁸ ORDER GRANTING PLAINTIFFS' MOTION FOR PRELIMINARY
²⁹ INJUNCTION * 6

Under 28 U.S.C. § 1361, this Court has "original jurisdiction of any action
 in the nature of mandamus to compel an officer or employee of the United States
 or any agency thereof to perform a duty owed to the plaintiff."

4 Under 28 U.S.C. 1331, this Court has original jurisdiction over all civil
5 actions arising under the Constitution and laws of the United States.

Motion Standard

"A preliminary injunction is a matter of equitable discretion and is 'an 7 8 extraordinary remedy that may only be awarded upon a clear showing that a plaintiff is entitled to such relief." California v. Azar, 911 F.3d 558, 575 (9th Cir. 9 10 2018) (quoting *Winter v. N.R.D.C.*, 555 U.S. 7, 22 (2008)). "A party can obtain a preliminary injunction by showing that (1) it is 'likely to succeed on the merits,' 11 12 (2) it is 'likely to suffer irreparable harm in the absence of preliminary relief,' (3) 'the balance of equities tips in [its] favor,' and (4) 'an injunction is in the public 13 14 interest." *Disney Enters., Inc. v. VidAngel, Inc.*, 869 F.3d 848, 856 (9th Cir. 2017) (alteration in original) (quoting Winter, 555 U.S. at 20). The Ninth Circuit uses a 15 "sliding scale" approach in which the elements are "balanced so that a stronger 16 showing of one element may offset a weaker showing of another." Hernandez v. 17 18 Sessions, 872 F.3d 976, 990 (9th Cir. 2017) (quotation omitted). When the 19 government is a party, the last two factors merge. Drakes Bay Oyster Co. v. Jewell, 747 F.3d 1073, 1092 (9th Cir. 2014). This means that when the government is a 20party, the court considers the balance of equities and the public interest together. 21 Azar, 911 F.3d at 575. "[B]alancing the equities is not an exact science." Id. 22

23

6

to adhere to its rate and service standards or that those standards are inadequate.
That is not the case here. Instead, Plaintiffs are arguing the Postal Service's
implementation of nationwide policy changes without oversight by the Postal
Regulatory Commission or the public was unlawful. Such claims are properly
brought under §§ 409 and 3661.
ORDER GRANTING PLAINTIFFS' MOTION FOR PRELIMINARY
INJUNCTION * 7

 (quoting *Youngstown Sheet & Tube Co. v. Sawyer*, 343 U.S. 579, 609 (1952)
 (Frankfurter, J., concurring) ("Balancing the equities . . . is lawyers' jargon for choosing between conflicting public interests.")).

Likelihood of success on the merits is the most important factor; if a movant
fails to meet this threshold inquiry, the court need not consider the other factors. *Disney*, 869 F.3d at 856 (citation omitted). A plaintiff seeking preliminary relief
must "demonstrate that irreparable injury is likely in the absence of an injunction." *Winter*, 555 U.S. at 22. The analysis focuses on irreparability, "irrespective of the
magnitude of the injury." *Simula, Inc. v. Autoliv, Inc.*, 175 F.3d 716, 725 (9th Cir.
10 1999). Economic harm is not normally considered irreparable. *L.A. Mem'l Coliseum Comm'n v. Nat'l Football League*, 634 F.2d 1197, 1202 (9th Cir. 1980).

"[I]njunctive relief should be no more burdensome to the defendant than 12 13 necessary to provide complete relief to the plaintiffs' before the Court." L.A. 14 Haven Hospice, Inc. v. Sebelius, 638 F.3d 644, 664 (9th Cir. 2011) (quoting Califano v. Yamasaki, 442 U.S. 682, 702 (1979). This is particularly true where 15 there is no class certification. See Easyriders Freedom F.I.G.H.T. v. Hannigan, 92 16 F.3d 1486, 1501 (9th Cir. 1996) ("[I]njunctive relief generally should be limited to 17 apply only to named plaintiffs where there is no class certification."); *Meinhold v.* 18 19 U.S. Dep't of Defense, 34 F.3d 1469, 1480 (9th Cir. 1994) (district court erred in enjoining the defendant from improperly applying a regulation to all military 20personnel (citing Califano, 442 U.S. at 702)). 21

That being said, there is no bar against nationwide relief in the district courts
or courts of appeal, even if the case was not certified as a class action, if such
broad relief is necessary to give prevailing parties the relief to which they are
entitled. *Bresgal v. Brock*, 843 F.2d 1163, 1170–71 (9th Cir. 1987).

- 26 //
- 27
- 28 //

Analysis

Here, Plaintiffs have established a likelihood of success on the merits of
their claims that the United States Postal Service and the Postmaster General
violated 39 U.S.C. § 3661(b) and infringed on the States' constitutional authority
to regulate elections and the people's right to vote. Plaintiffs would suffer
irreparable harm absent preliminary injunctive relief, and the balance of equities
and the public interest weigh in favor of a preliminary injunction.

Although not necessarily apparent on the surface, at the heart of DeJoy's and 8 the Postal Service's actions is voter disenfranchisement. This is evident in 9 10 President Trump's highly partisan words and tweets, the actual impact of the 11 changes on primary elections that resulted in uncounted ballots, and recent attempts and lawsuits by the Republican National Committee and President 12 13 Trump's campaign to stop the States' efforts to bypass the Postal Service by 14 utilizing ballot drop boxes, as well as the timing of the changes. It is easy to conclude that the recent Postal Services' changes is an intentional effort on the part 15 16 the current Administration to disrupt and challenge the legitimacy of upcoming local, state, and federal elections, especially given that 72% of the decommissioned 17 18 high speed mail sorting machines that were decommissioned were located in counties where Hillary Clinton receive the most votes in 2016. 19

20Moreover, the fact that fourteen States, members of the United States House of Representatives, members of the United States Senate, and various local and 21 tribal governments have asked this Court to intervene to prevent the Postal Service 22 and others from disenfranchising citizens from participating in federal, state, and 23 local elections suggest that the Postal Service's actions are not the result of any 24 legitimate business concerns. DeJoy's actions fly in the face of Congress's intent to 25 insulate the management of the Postal Service from partisan politics and political 26 influence and acknowledgement that free and fair elections depend on a reliable 27 28 mail service.

In addition, these parties have demonstrated that the recent changes
 implemented by DeJoy and the Postal Service have the unintended but very serious
 consequences of interfering with other essential government functions such as
 collecting fees and taxes, sending pension payments, and enforcing local
 ordinances, as well as interfering with the provision of critical health care services
 such as prescription refills, contract tracing, sexually-transmitted infection testing
 and opioid overdose prevention.

Defendants take the remarkable position that nothing has changed in the 8 9 Postal Service's approach to election mail from past years. This is simply not true. 10 Statistics show there has been a drastic decrease in delivery rates. Most telling is the picture of the banner that was hung at an Oregon Postal Service facility in early 11 September. See ECF No. 79. That banner includes the following phrases: "No 12 13 Employee has Authorization to Hold Trucks," "ALL HCR & PVS TRIPS WILL 14 DEPART ON TIME, NO EXCEPTIONS," "DO NOT HOLD A TRUCK * NO MORE HOLDING TRUCKS," "Make sure every single employee in our building 15 understands * All Trips Depart on Time." Id. The banner reflects the "Leave Mail 16 Behind" policy that was instituted in July 2020 and is a significant change from 17 past practice. Moreover, the letters sent to the States regarding the Postal Service's 18 19 decision to change the past practice of handling election mail sent as Marketing Mail indicate a significant change in policy and practice. 20

Here, Plaintiffs have made an extensive showing of irreparable harm that is 21 caused and will be caused by the Postal Service's "Leave Mail Behind" policy and 22 23 the Postal Service's refusal to ensure that election mail will be treated as First Class mail to ensure timely delivery. Indeed, the Postal Service sent out mailers to 24 all voters that warned that voters should take extra steps to minimize delays that 25 presumably the Postal Service anticipates, which supports Plaintiffs' arguments 26 there would be harm in the future. Moreover, Plaintiffs have shown actual harm 27 28 with respect to recent primary elections. In this case, this significant and **ORDER GRANTING PLAINTIFFS' MOTION FOR PRELIMINARY INJUNCTION * 10**

irreparable harm tips the balance of the scale in such a manner that Plaintiffs need
 not make a strong showing of substantial likelihood of success on the merits.

3 Even so, Plaintiffs have made a strong showing of substantial likelihood of success on the merits. The Postal Service is required under § 3661(b) to present 4 5 such sweeping nationwide changes to the Postal Regulatory Commission prior to 6 implementing such changes, and the failure to do so suggests that the Postal Service acted *ultra vires*. Plaintiffs have made a strong showing that the Postal 7 Service's actions have infringed on the States' constitutional rights to appoint 8 9 presidential electors and set the time, manner, and place of elections. Plaintiffs 10 have made a strong showing that the recent changes are the result of an effort by 11 the current Administration to use the Postal Service as a tool in partisan politics, which violates the spirit and purpose of the Postal Reorganization Act and the 12 Postal Accountability and Enhancement Act. 13

Finally, Defendants' burden in complying with the Court's preliminaryinjunction is negligible.

The Court finds that a nationwide injunction is appropriate in this case.
Indeed, if there ever were a mandate for the need of a nationwide injunction, it is
this case. It is easy to envision situations where the mail needs to cross state lines,
for example, residents who are residing out of state and want to send in an absentee
ballot, medications being sent from other states, as well as small businesses who
send their products to customers who live in other states. A nationwide injunction
is necessary to give Plaintiffs the relief to which they are entitled.

23

Accordingly, IT IS HEREBY ORDERED:

24 1. Plaintiffs' Motion for Preliminary Injunction, ECF No. 54, is
25 GRANTED.

26 2. The USPS Defendants, and all their respective officers, agents,
 27 servants, employees and attorneys, and persons in active concert or participation
 28 with them are hereby ENJOINED from the following until the Court resolves the
 ORDER GRANTING PLAINTIFFS' MOTION FOR PRELIMINARY
 INJUNCTION * 11

1 merits of this case:

a. continued implementation or enforcement of policy changes announced in July 2020 that have slowed mail delivery, including:

i. instructing mail carriers to leave mail behind for processing or delivery at a later date;

ii. requiring mail carriers or delivery trucks to leave at set times regardless of whether the mail is actually ready;

iii. prohibiting or unreasonably restricting return trips to distribution centers, if necessary, to complete timely mail delivery; and

iv. taking any actions to implement or enforce theoperational changes outlined in the USPS's "Mandatory Stand-Up Talk: AllEmployees" dated July 10, 2020;

b. deviating from the USPS's long-standing policy of treating election mail in accordance with First Class Mail delivery standards, regardless of the paid class;

c. taking any actions in violation of the commitments made in the
"Postmaster General Louis DeJoy Statement," dated August 18, 2020, such as removal or decommissioning of any mail sorting machines, reducing hours at post offices, or closing mail processing facilities; and

d. implementing or enforcing any "change in the nature of postal services which will generally affect service on a nationwide or substantially nationwide basis," absent a duly issued advisory opinion of the Postal Regulatory Commission, 39 U.S.C. § 3661(b).

3. If any post office, distribution center, or other postal facility will be
 unable to process election mail for the November 2020 election in accordance with
 First Class delivery standards because of the Postal Service's recent removal and
 decommissioning of equipment, such equipment will be replaced, reassembled, or
 reconnected to ensure that the Postal Service can comply with its prior policy of
 ORDER GRANTING PLAINTIFFS' MOTION FOR PRELIMINARY
 INJUNCTION * 12

delivering election mail in accordance with First Class delivery standards, and that 1 if any post office or distribution center has requested, or in the future requests, to 2 3 reconnect or replace any decommissioned or removed sorting machine(s), any such 4 request must be presented to this Court within three days of this Order or within three days of the date of the request, whichever is later, unless the Postal Service 5 6 has already approved the request. If the Postal Service has denied the request or 7 has not responded, the Court will determine whether granting the request is likely 8 necessary to ensure that election mail is processed according to First Class delivery 9 standards or otherwise to protect the constitutional right to vote, and if the Court so finds, it shall order that the request be approved by the USPS Defendants. 10

4. The USPS Defendants shall notify their officers, agents,
representatives, servants, employees, attorneys, and all persons in active concert or
participation with them of the requirements herein.

14 5. The Court deems no security bond is required under Federal Rule of15 Civil Procedure 65(c).

6. This injunction shall remain in effect until a final judgment is enteredor until further order of the Court.

IT IS SO ORDERED. The Clerk of Court is directed to enter this Order
and forward copies to counsel.

DATED this 17th day of September 2020.

Stanley A. Bastian Chief United States District Judge